

Parliamentary Budget Office

THE 2016 AFRICAN PARLIAMENTARY BUDGET OFFICE CONFERENCE

"THE ROLE OF PBOS IN AFRICAN PARLIAMENTS FISCAL OVERSIGHT: CONTRIBUTION TO THE AFRICAN DEVELOPMENT AGENDA"

17 - 19 August 2016 Cape Town, South Africa



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1. PBO SOUTH AFRICA WARMLY WELCOMES YOU



Greetings and a warm welcome to the first-ever African Parliamentary Budget Office Conference 2016. I am delighted and excited to welcome you as the Director of the South African Parliamentary Budget Office. This landmark conference has been long in the making and has finally come to fruition. It is my hope that this conference will be the first of similar engagements on the role of African PBOs in supporting fiscal oversight and, in particular, the establishment of the African PBO Network (AN-PBO).

The African Union (AU) has, in recent years, signed a continent development agenda, the 2063 development agenda. Legislative bodies are among the important stakeholders that ensure that the development agenda initiatives are reflected within government strategies. Strengthened parliamentary fiscal oversight is therefore necessary to steer African government performance towards the AU development agenda. Many Parliaments around the world, including the South African Parliament, have embarked on processes to enhance their fiscal oversight capacity by establishing Parliamentary Budget Offices (PBOs). The first African PBO Conference 2016 will provide a discussion forum for various PBOs on the African continent and other non-African PBOs and similar institutions. The discussion will be centred on understanding the role of the PBO and the desired role to support parliamentary fiscal oversight. During the conference, various PBOs within and outside the African continent will share their experiences and challenges, in particular on their creation, function and impact on fiscal oversight in their respective countries. The conference will also be a platform for different countries to learn from other experiences, especially because many African countries are developing their own PBOs. Other PBOs stakeholders and local and international bodies within fiscal oversight and broader accountability are also present at the conference.

The secondary objective of the 2016 African PBO Conference is to create a platform for the development of an African Network of Parliamentary Budget Offices to facilitate regular engagements among members. The AN-PBO is proposed to be a platform for new and developed African PBOs to regularly share experiences and showcase successes.

It is my hope that you will find the conference both fulfilling andinsightful in advancing the role of PBOs in support of African Parliaments' fiscal oversight function.

Prof M Jahed

2. SOUTH AFRICAN PARLIAMENTARY BUDGET OFFICE

The South African Parliamentary Budget Office (PBO) was established in terms of the Money Bills Amendment Procedure and Related Matters Act 9 of 2009 (the Money Bills Act 2009). The PBO provides independent, objective and professional advice and analysis to Parliament on matters related to the budget and other money bills. The PBO supports the implementation of the Money Bills Act 2009 by undertaking research and analysis for the Finance and Appropriations Committees. The establishment of the PBO is intended to strengthen the Parliament of South Africa's technical capacity in holding government to account on public finances.

VISION, MISSION AND VALUES

To build an effective Parliamentary Budget Office that contributes to strengthening the oversight capacity Vision: of Parliament.

Mission: To provide independent economic and fiscal advice to parliamentary Committees, ensuring informed

recommendations in exercising oversight overpublic finances.

Independent and professional, transparent and accountable, efficient, innovative and collaborative Values:

3. FUNCTIONS OF THE PARLIAMENTARY BUDGET OFFICE

The core function of the Parliamentary Budget Office is to support the implementation of the Money Bills Act by undertaking research and analysis for the four committees on finance and appropriations in the National Assembly and the National Council of Provinces, including:

- a) Annually providing reviews and analysis of the documentation tabled in Parliament by the Executive in terms of this Act;
- b) Providing advice and analysis on proposed amendments to the fiscal framework, the Division of Revenue Bill and money Bills, and on policy proposals with budgetary implications;
- c) Monitoring and synthesising matters and reports tabled and adopted in a House with budgetary implications, with particular emphasis on reports by other Committees;
- d) Keeping abreast of policy debates and developments in key expenditure and revenue areas;
- e) Monitoring and reporting on potential unfunded mandates arising out of legislative, policy or budgetary proposals; and
- f) Undertaking any other work deemed necessary by the Director to support the implementation of this Act.

4. 2016 AFRICAN PBO CONFERENCE KEY THEMES

Plenary Session 1: Parliamentary oversight of Public Finances: non-PBO institutions

This theme will explore oversight over the public finance model by Parliament in South Africa (RSA) and elsewhere. Parliaments around the world conduct oversight over the executive and the concern is that the oversight process continues to require additional technical capacity. In South Africa, the Parliament oversight function is supported by the Constitution's Chapter nine and 10 institutions. In this plenary session, chapter nine and 10, and other non-South African institutions within Parliament's fiscal oversight will critically analyse the current oversight model, with the aim of reflecting on some areas for PBO contribution. Participants, including the Auditor-General South Africa (AGSA) and the Financial Fiscal Commission (FFC), will share experiences on Parliaments' fiscal oversight function. This session is intended to kick-start the conference by exploring the role the PBO plays in support of Parliaments' fiscal oversight function.

Plenary Session 2: Role of PBOs in Parliament fiscal oversight function – What is a Parliamentary Budget Office?

In this session, the PBO as a concept will be discussed to facilitate an understanding of its role against expectations. Various speakers will share country-specific experiences regarding the establishment of PBOs, including enabling legislation, the core role of PBOs and other operational dynamics in their respective country PBOs. Discussion in this session will also explore the origin of the PBO concept.

Plenary Session 3: PBO governance structures and international experiences

In order for a PBO to deliver on its mandate, the institution ought to be protected from undue influence. Defined governance structures and operational processes are some of the ways to support a PBO to perform its functions. In this plenary session, different PBO governance structures and experiences will be discussed, in particular reflecting on challenges faced by both established and newly formed PBOs.

Plenary Session 4: African Parliamentary Budget Offices Network (AN-PBO)

The secondary objective of the 2016 African PBO Conference is to establish the African Parliamentary Budget Offices Network (AN-PBO), where membership will be available to African continent countries. The aim of the network will be to provide a common platform for African PBOs to regularly meet and discuss issues related strengthening parliamentary fiscal oversight, and sharing experiences and challenges, amongst other issues. In this session, African PBOs in attendance will discuss the establishment of the AN-PBO.

Plenary Session 5: PBOs challenges and experiences - In support of parliamentary fiscal oversight function

The Parliamentary Budget Office is a fairly new concept in many countries, including South Africa, although budget offices such as the Ugandan Parliamentary Budget Office have been in place for some time and the USA Congress Budget Office is 50 years old. In many countries, the function of a PBO is perceived as duplicating the work of Treasury or Finance government departments, or PBO roles and functions are not clearly understood. The uncertainties and lack of clarity lead to PBOs experiencing challenges in meeting their mandates. In this plenary session, various PBOs will share challenges and experiences.

Plenary Session 6: Capacity requirements for PBOs

Since PBOs in many countries provide parliaments with technical analysis on budgets and related matters, access to certain technical expertise and datasets are prerequisites of an effective PBO. In this plenary session, PBOs exhibit some of the important capacity requirements for an effective PBO.

Plenary Session 7: Technical analysis conducted by PBO

In this plenary session, multiple PBO offices will showcase some of their technical analysis. This process is intended to share best practice and facilitate peer group learning amongst PBOs and countries wishing to establish PBOs.

Plenary Session 8: Mapping a way forward – fiscal oversight

As the conference approaches its conclusion, this plenary session will reflect on the conference objectives and set paths for how PBOs can continue strengthening parliamentary fiscal oversight processes. PBOs will provide a summary of key conference achievements.

5. SHORT BIOGRAPHIES OF SOME GUEST SPEAKERS

MR ANDY KING

Mr Andy King is Chief of Staff at the UK Office for Budget Responsibility, a role he took up in June 2013. He joined the civil service in 1998, working on project appraisal, then Asian economies in HM Treasury, before spending 2001 to 2005 at the British Embassy in Tokyo, monitoring the closing stages of the Japanese financial crisis. Andy then worked in a range of macroeconomic roles at the Treasury, including heading the Fiscal Policy team for the 2010 post-election Emergency Budget and the Macroeconomic Coordination & Strategy team overseeing reforms to the UK monetary policy framework and UK-focused relations with international organisations. In 2009-10, he worked as a macro-fiscal advisor in the Liberian Finance Ministry on issues related to Liberia's HIPC debt write-off process.

MR PHII BOWFN

Mr Bowen has been Parliamentary Budget Officer, Australia, since July 2012. For the previous five years, he was a member of the Board of Directors of the Asian Development Bank (ADB). Mr Bowen has held senior public-sector budget, financial management, international development and civil aviation administration roles over the past 35 years. Mr Bowen holds qualifications in agricultural science, economics, and accounting. He is a Fellow of CPA Australia and an alumnus of Harvard Business School's Advanced Management Programme.

MS PHYLLIS NDUNGE MAKAU

Ms Phyllis Ndunge Makau is Director Parliamentary Budget Office of Kenya. She has 26 years of experience in public sector budgeting,18 of which was at the Kenya National Treasury and eight at the Parliament of Kenya. While at the National Treasury, she coordinated the reforms that led to the adoption of a Medium Term Expenditure approach to budgeting and other budget-related reforms. In the Kenyan Parliament, she established the parliamentary budget office from a small unit within the secretariat of Parliament to a fully-fledged Office anchored through legislation. The Parliamentary Budget office of Kenya has, since its inception in 2007, been able to aid the legislature in Kenya to critically evaluate government proposals and make decisions that give strategic direction in the economy. She has published widely on matters related to public finance.

MR SILAS AYUBA AUDU

Mr Silas Ayuba Audu is currently the Deputy Director in charge of the NGO/CSOs desk of the National Assembly Budget and Research Office (Nabro) in Nigeria. Previously, he was an Assistant Director in the Budget Tracking Unit of the Department of Planning and Legislative Budget Department of the National Assembly. He has been in Nabro since its establishment in February, 2012.

MR SYBI HIDA

Mr Sybi Hida has extensive academic and practical experience of macroeconomic and fiscal policy formulation, economic policy advice and public finance management in a number of countries. This includes a number of years with the International Monetary Fund (IMF) and several years at senior positions with the Ministry of Finance of the Government of Albania. He joined the AFRITAC South, IMF, in September 2015 as Macro Fiscal Resident Advisor. Previously he worked in The Gambia as an IMF macro fiscal resident advisor. MR Hida has worked for the Ministry of Finance of Albania where he has been closely associated with macroeconomic and fiscal policy formulation, economic policy advice, and public finance management. He left the ministry as General Director of Macroeconomic and Fiscal Policy and was elected a Member of Parliament for four years. Mr Hida has lectured in economics for many years with the Faculty of Economics in Albania and as visiting lectureships at private universities in Albania and Kosovo.

MR KIMI MAKWFTU

Mr Thembekile Kimi Makwetu completed a Social Sciences degree at the University of Cape Town in 1989. He received a BCompt Honours degree from the University of Natal (distance learning in 1997) and is a qualified chartered accountant. He started his career with Standard Bank and later worked at Nampak. He completed his articles at Deloitte where he progressed to senior management before joining Liberty and Metropolitan Life in Cape Town (Western Cape). He moved to Gauteng in 2003 where he worked at Liberty Life. Mr Makwetu returned to Deloitte as a director in the firm's forensic unit before his appointment as Deputy Auditor-General at the Auditor-General of South Africa (AGSA). On 1 December 2013, the President of the Republic of South Africa, Mr Jacob Zuma, officially appointed him as the Auditor-General of South Africa for a period of seven years.

MR MOHAMMED NYAGSI

Mr Mohammed Hardi Nyagsi is the Director of Research and the Parliamentary Budget Officer of Parliament of Ghana. Mr Mohammed led the process for the establishment of the Office of Scrutiny in Ghana's Parliament. He is a financial analyst by training with over 10 years' experience in PFM, having worked with Treasury and also served as the Research Officer to the PAC and Finance Committee of Parliament.

PROF KEVIN PAGE

Prof Kevin Page is the Chief Executive Officer of the new Institute of Fiscal Studies and Democracy at the University of Ottawa, Canada. He was Canada's first Parliamentary Budget officer from 2008 to 2013. He has 27 years of experience working in Canada's federal public service, including posts at all three central agencies responsible for budgeting. Prior to becoming the Parliamentary Budget Officer, Prof Page was the Assistant Secretary for Macroeconomic Policy at the Privy Council Office. He is married with three children.

MS SCHERIE NICOL

Ms Scherie Nicol is Analyst: Parliamentary Scrutiny, Scotland. She contributes to the Budgeting and Public Expenditures Division's workstreams on the role of parliaments and independent fiscal institutions in the budget process. In this role, she helps national parliaments review their engagement in the budget process. She also provides support to the OECD network of Parliamentary Budget Officials and Independent Fiscal Institutions. Before this, she worked at the Scottish Parliament for seven years, providing research support to the elected members in areas relating to public finance and economics. She also helped set up a Financial Scrutiny Unit at the Parliament and provided capacity development for parliamentarians. She has a Masters degree in Applied Economics from the University of Strathclyde.

MR BONGANI KHUMALO

Mr Bongani Khumalo is the South African Acting Chairperson/CE of the Financial and Fiscal Commission. He was previously the Programme Manager for Fiscal Policy in the Secretariat of the Commission. He has worked in various areas within the South African intergovernmental fiscal relations system, including the design of revenue sharing formulae, the financing of education, health care and social assistance, and sub-national borrowing and taxation issues and on the design of conditional grants. Upon completing a Master of Science (Economics) degree from the University of Zimbabwe, Mr Khumalo lectured at the same university in the areas of International Trade and Development and Public Finance. He then moved to Rhodes University in Grahamstown, South Africa, in 1994 where he lectured Public Policy, International Trade Policy and Development Economics until 1999 when he joined the Financial and Fiscal Commission as a Researcher. He has published articles and contributed book chapters on Intergovernmental Fiscal Relations and on Public Finance.

DR MOSTAFA ASKARI

Dr Mostafa Askari is the Assistant Parliamentary Budget Officer, Canada. He is responsible for leading the development and management of a centre of expertise engaged in providing information, expert advice and analysis on emerging and current trends and the outlook regarding the national economy and the finances of the federal government. He manages the preparation of regular reports for parliamentarians and parliamentary committees on national economic and fiscal issues, and costs of programmes. He also manages the development of responses to queries from parliamentarians and parliamentary committees on issues within the mandate of the PBO.

Before the PBO, Dr Askari worked for Health Canada where he held the position of Director-General, Applied Research and Analysis. He also held a number of positions at the Federal Department of Finance, including

Senior Chief, Economic Analysis; Chief, International Policy Analysis; Chief, Economic Forecasting and Chief, Model Development and Policy Analysis. He also served as a senior advisor to Canada's Executive Director at the International Monetary Fund, worked at the Conference Board of Canada and taught economics at Trent University. Dr Askari has a PhD in economics from Queen's University.

MR MOSES BISASE TUSUUBIRA

Mr Tusuubira is the Acting Director, Parliamentary Budget Office, Uganda. He joined PBO as a senior economist soon after the Budget Act, 2001, was signed into law in July 2001. He then rose through the ranks to the post of Assistant Director. Previously, he was an Assistant Lecturer at Makerere University, Kampala, teaching computer skills to economists. His background training is in statistics and applied economics. He underwent did further training in economic policy and planning, and later developed a strong interest in advanced Econometrics. He has a strong affection for developing and utilising economic modelling, and is part of the modelling team for the proposed Integrated Macroeconomic Model for Uganda.

MR MISAEL FITZGERALD KATESHI

Mr Kateshi has 12 years of parliamentary experience providing support to Members of Parliament in public finance management oversight. Currently working in the Parliamentary Budget Office in the Committees Department, he is responsible for the macroeconomic, revenue and expenditure sections of the office.

6. CONFERENCE PROGRAMME

THE 2016 AFRICAN PARLIAMENTARY BUDGET OFFICE CONFERENCE

THE ROLE OF PBOS IN AFRICAN PARLIAMENTS FISCAL OVERSIGHT: CONTRIBUTION TO THE AFRICAN DEVELOPMENT AGENDA

CAPE TOWN, SOUTH AFRICA, 17 to 19 August 2016

Day 1: Wednesday, 17 August 2016

Venue: Old Assembly Chamber

Understanding the Parliamentary Budget Office Role in Fiscal Oversight

Time	Topic	Presenter, Country/ Institutions				
	Parliamentary oversight of public finances					
	Programme Director: PBO Advisory Co	-Chair or Alternative				
08:30 - 09:15	Arrival, Registration and Morning Coffee	All delegates				
09:15 - 09:30	Open and welcome	Prof Mohammed Jahed – RSA PBO Director				
09:30 - 09:45	Welcome and Introduction of keynote speaker	Mr Cedric T Frolick MP or Mr Archibold Nyambi MP – PBO Advisory Panel Chair(s)				
09:45 - 10:20	Keynote Speaker – Parliament Fiscal Oversight - African Development Agenda	Ms Baleka Mbete MP – Speaker of the National Assembly				
10:20 - 10:50	Group photo session with the Speaker of the National Assembly and the Chairperson of the National Council of Provinces	All delegates				

10:50 - 11:10	Coffee Break			
11:10 - 12:20	Parliamentary oversight of public finances:	Chair: Mr S Mohai MP – PBO Advisory Panel Member		
Plenary Session 1	Panel discussion about Parliament oversight over public finance by non-PBO', in	1. Mr K Makwetu – AGSA		
	particular to critically look at the current model with and without PBO.	2. Mr B Khumalo – FFC		
12:00 - 13:00	Role of PBOs in parliamentary fiscal oversight: What is a PBO?	Chair: Mr C De Beer MP – PBO Advisory Panel Member		
Plenary Session 2		1. Prof K Page – University of Ottawa		
		2. Prof M Jahed – PBO RSA		
		3. Ms P Makau – PBO Kenya		
13:00 - 13:45	Lunch Break – Old Assembly restaurant			
13:45 - 15:00	PBO governance structures and international experiences.	Chair: Mr Y Carrim MP – PBO Advisory Panel Member		
Plenary Session 3		1. Ms N Orlandi – PBO RSA		
		2. Mr M Tusuubira – PBO Uganda		
		3. Ms S Nicol – OECD		
15:00 - 15:30	Group discussion			
16:00 - 17:30	African Parliamentary Budget Offices Network			
Plenary Session 4	By African PBOs—venue to be confirmed but in Parliament			

18:00 - 20:30	Welcome dinner for all in Parliament precinct			
	Arrival and entertainment			
	Opening and welcome			
	Speech by the Secretary to Parliament			
	Message by the Presiding Officers			
	Departure			

Day 2: Thursday, 18 August 2016

Venue: Old Assembly Chamber

The work of Parliamentary Budget Office in support of Parliamentary Fiscal Oversight

Time	Topic	Presenter and Country/ Institutions
The worl	k of Parliamentary Budget Office in suppo Programme Director: PBO Advisory Co	
08:30 - 10:30	PBOs challenges and experiences in support of fiscal oversight:	Chair: Ms Y Phosa MP – PBO Advisory Panel member
Plenary Session 5	 Technical capacity Communication of work Transparency and publication of outputs 	 Mr HN Mohamed – PBO Ghana Mr Silas Ayuba Audu – PBO Nigeria Dr DJ Jantjies – PBO RSA Dr M Askari – PBO Canada

10:30 - 10:45	Coffee Break			
10:45 - 11:45	Capacity requirements for PBOs	Chair: Mr A Nyambi MP – PBO Advisory Panel Co-Chair		
Plenary Session 6		 Dr S Mohamed – PBO RSA Mr P Bowen – PBO Australia 		
11:45 - 12:45	Technical analysis conducted by PBOs	3. Mr E Otieno – Nairobi PBO Chair: Dr D Jantjies – PBO RSA		
Plenary Session 7		 Mr A King – OBR UK Mr M Kateshi – PBO Zambia Mr S Hida – IMF Mr B Ellse – PBO RSA 		
12:45 - 13:45	Lunch Break –	Old Assembly restaurant		

13:45 - 14:30	Mapping a way forward: Fiscal oversight:	Chair: Mr Cedric T Frolick MP or MrArchibold Nyambi MP	
Plenary Session 8	 Enhancing the role of PBO in African Parliament Fiscal oversight - or Using PBO analysis for fiscal oversight - and African PBO Network - Issues for consideration 	All	
14:45 - 15:00	Closing – The way forward: African Development Agenda	Ms Thandi Modise – Chairperson of the National Council of Provinces	

Day 3: Friday, 19 August 2016

Location: Robben Island

Social Programme and departure

Time	Activity	Venue
08:00 - 11:30	Visit Robben Island	Robben Island
11:30	Departure	ALL - Cape Town International Airport

7. CONFERENCE INFORMATION CIRCULAR PROGRAMME

All participants who are attending the PBO Conference to be held in Cape Town from 17to 19 August 2016 are kindly requested to familiarise themselves with this information circular.

KEY DATES

Deadline for travel, accommodation and tour forms	29 July 2016
Arrivals and Departures	
Arrival of participants	16 August 2016
Conference day 1	17 August 2016
Conference day 2	18 August 2016
Site seeing tour	19 August 2016
Departure	19 August 2016

ENQUIRIES AND COMMENTS

The South African PBO would be delighted to get feedback on your experience of the conference.

All enquiries and comments should be directed to the Conference Coordinator:

Dr Dumisani Jantjies

Parliamentary Budget Office: Parliament of the Republic of South Africa

Telephone: +27 21 403 3252 Fax to mail: +27 21 086 718 2531 Email: pboinfo@parliament.gov.za

CONFERENCE 24 HOURS EMERGENCY NO.

021 403 2161/3

CONFERENCE INTERNET CONNECTION DETAILS:

WIFI USERNAME: PB02016 PASSWORD: PB0@2016

CONFERENCE REGISTRATION

If you have not yet forwarded your conference registration forms to us, please do so as soon as possible. Travel, Accommodation and Tour Forms must be submitted on or before 29 July 2016.

REGISTRATION AND PARTICIPATION CATEGORIES

Conference participants

The main conference participants are:

- Directors of PBOs in identified African countries
- Chairpersons of Committees, and Members of Committees of Parliament of the Republic of South Africa responsible for public finance
- · Chairpersons of the Finance Committees of the provincial legislatures
- Local key stakeholders
- International organisations

TRAVEL AND ACCOMMODATION ARRANGEMENTS

Accommodation

a. Participants are responsible for their own accommodation in the City of Cape Town. Hotels close to Parliament include:

15 on Orange: Orange St, Cape Town, Phone: +27 21 469 8000

Adderley Hotel: 31 Adderley St, Cape Town, Phone: +27 21 469 1900

Hilton Hotel: 126 Buitengracht St, Cape Town, Phone: +27 21 481 3700

Holiday Inn Express: 101 St Georges Mall, Cape Town, Phone: +27 21 480 8300

Inn on the Square: 10 Greenmarket Square, Cape Town, Phone: +27 21 423 2050

Taj Hotel: 1 Wale St, Cape Town City Centre, Cape Town, Phone: +27 21 819 2000

Townhouse Hotel: 60 Corporation St, Cape Town, Phone: +27 21 465 7050

b. Details of accommodation must be included on the Travel, Accommodation and Tour Form.

LOCAL SIGHT-SEEING TOUR PROGRAMME

A visit to Robben Island will be arranged for the morning of 19 August 2016, weather permitting. There will be a charge for this excursion.

Please indicate on the Travel, Accommodation and Tour Form if you wish to join this tour.

WEATHER

As Cape Town is located in the southern hemisphere, August falls within the winter season. Visitors should be prepared for some rain and cold evenings, in addition to occasional wind.

The average high temperature reaches 18°C (64°F), dropping after sunset to a cool 8°C (46°F).

TRANSPORT

Various forms of public transport are readily available in Cape Town:

1: MyCiti Bus Service: this service connects to the Cape Town International Airport, but as it is a cashless service a user card needs to be purchased. This card is available at the MyCiti station at the Cape Town International airport. Further information about this service and routes can be found on http://myciti.org.za/en/home/

- 2: Meter taxis are available (consult with your hotel for a recommendation).
- 3: The Uber taxi service is available.

